

# TRANSPARENCY 101



**Nick Jarvis**

Chief Operating Officer  
Utah League of Cities and Towns

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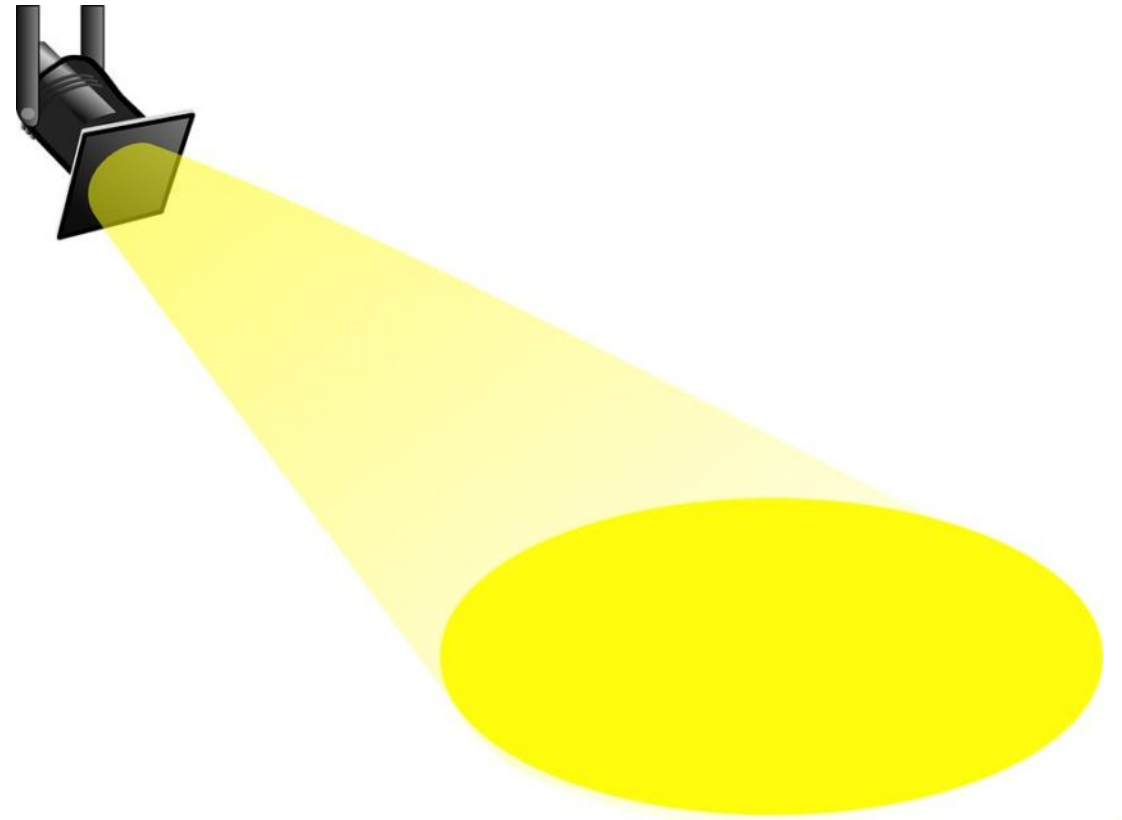


# Transparency 101

- Transparency as a concept
- Where does transparency begin?
- Where does it go from there?
- Where does it end?!
- Open & Public Meetings Act
- GRAMA
- Transparency in Government Act
- Office of the State Auditor
- Technology & Transparency
- The ULCT “survivor story”
- Your stories:
  - GRAMA request nightmares
  - Transparency failures & successes
  - Local innovation

# Transparency as a concept

- “Light is the best disinfectant”
- More than just “we’ve got nothing to hide”
  - Encourages citizens to be more engaged
  - Enables them to provide input
- Expectation of democracy
- Increased expectation in a technological age
- Trust & Participation



# Question #1

**What law initiated the first modern transparency requirements in the state of Utah?**

- Open & Public Meetings Act
- GRAMA
- GRAMPA
- Transparency in Government Act

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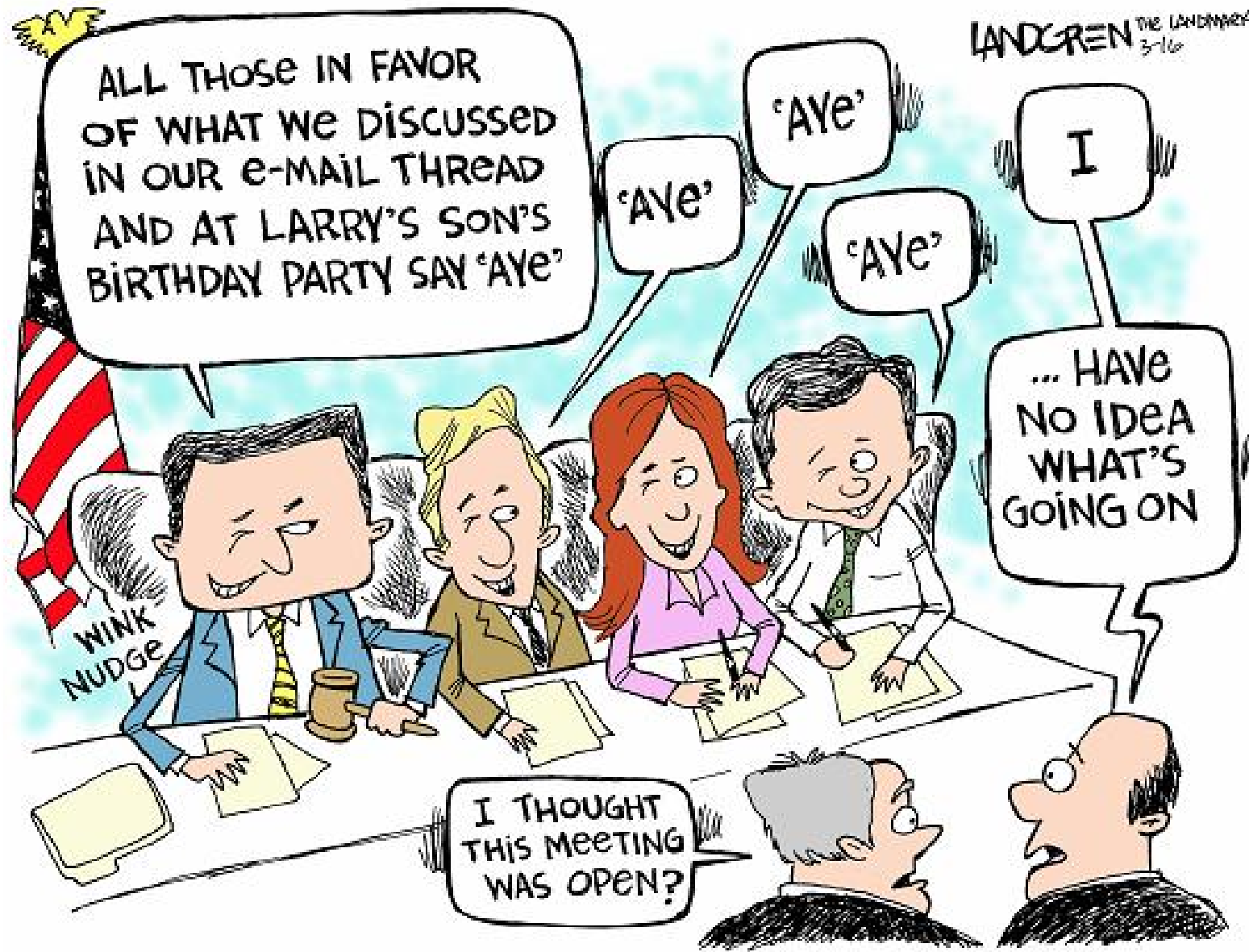
# Where does transparency begin?

- Open and public meetings
- Notice requirements
- Hearing requirements
- Recording requirements



# Open & Public Meetings Act

- Title 52 Chapter 4 of the Utah Code
- Defines a meeting as being a convening of a public body when a quorum is present
- Meetings include workshops, executive sessions and it does not matter if the meeting is held in person or by means of electronic communications
- Reasons for closing a public meeting are very narrow
  - discussion of the character, professional competence, or physical or mental health of an individual
  - strategy sessions to discuss collective bargaining
  - strategy sessions to discuss pending or reasonably imminent litigation
  - strategy sessions to discuss the purchase, exchange, or lease of real property
  - discussion regarding deployment of security personnel, devices, or systems
  - investigative proceedings regarding allegations of criminal misconduct





# Open & Public Meetings Act

- Requirements for public notice
  - 24 hours in advance
  - Published to public notice website
- An audio recording must be made and minutes must be kept
  - These must also be published to the public notice website
- David Church knows all!



# Where does transparency go from there? GRAMA



## Question #2

**How long does a city have to fulfill a GRAMA request for a document the city failed to produce (but was required by law to do so)?**

- 30 days
- 10 days
- 5 days (if it is an expedited request)
- None, you don't have to

## Question #2

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# Government Records Access & Management Act

- Title 63G Chapter 2 of the Utah Code
- GRAMA defines what a record is and establishes the criteria for accessing government records
- Public record means a record that is not private, controlled, or protected and is prepared, owned, received or retained by the governmental entity
- Specific records are deemed private, controlled, or protected
- All based on balancing tests between public interest v. personal privacy or v. significant government interest
  - Federal regulations (HIPAA, FERPA, etc.)



# Government Records Access & Management Act

- Response time
  - 10 business days
  - 5 business days if expedited response is requested
  - More time for extraordinary circumstances
- Retention schedules
  - Allowed to set own retention schedules for how long to keep most records
  - Without your own retention schedule, you default to the State Records Committee schedule
- Fee schedules
  - Set process for copies, hard drives, etc.
  - Allowed to charge for the time of the lowest paid employee that is capable of fulfilling the request
  - Fee waivers can be requested

# And where does transparency go from there?

- Actively publishing financial information
- Utah Public Finance Website



# Question #3

**Entities with a budget less than \_\_\_\_\_ do not have to upload to Utah Public Finance Website?**

- \$1,000,000
- \$500,000
- \$250,000
- All entities must upload regardless of size

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# Transparency in Government Act

- Title 63A Chapter 3
- Creates Utah Transparency Advisory Board & Utah Public Finance Website
- Participating entities must upload transactional financial data for public viewing
- As of 2016 all local governments **regardless of budget size** must participate
- Darrell Swensen, Transparency Coordinator at the Utah State Division of Finance is your go-to-guy!





# Office of the State Auditor



- Enforcement
- Must submit yearly audited financial statements, official budget, etc.
- Able to withhold state distributed funds, freeze accounts, audit, and recommend charges
- But don't be scared!
- Training
- Local entity input
- Partnership

# Technology & Transparency

- 128 GB flash drive v. 132 MB worth of floppy disks
- Moore's Law
- It just keeps getting better and better
- Public expectation





# Where does transparency end?!



- It never ends!
- Increased capabilities inevitably lead to increase expectations and requirements
- Local innovation
  - Streaming public meetings
  - Active posting of public documents
  - Other ideas/practices?
- Don't ignore your residents!



# ULCT's "Survivor Story"



- Open and Public Meetings Act
  - Public Notice
  - Budget Hearings
  - Audio Recording
- Public Finance Website
  - Interlocal entities included starting FY 2013
- GRAMA
  - Compliant, just never really got any until we were in the news



# ULCT's "Survivor Story"

- Updated policies
  - Clear delineation of who does what
- Worked with state agencies to get up to date
  - State Auditor
  - Division of Finance
- Change of culture with an emphasis on transparency and accountability



# Your stories

- GRAMA request nightmares
- Transparency failures & successes
- Local innovation
- Others



# Transparency 101



## Questions?

Nick Jarvis

[njarvis@ulct.org](mailto:njarvis@ulct.org)

801-328-1601 x 3



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